

Message Text

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AMCONSUL GUAYAQUIL

S E C R E T SECTION 1 OF 3 QUITO 1651

E.O. 11652: GDS
TAGS: ECON, SHUM, SNAR, PARM, PBOR, EC, PE
SUBJECT: MEETING BETWEEN DEPUTY ASSISTANT SECRETARY ARELLANO
AND GOE FOREIGN MINISTER AYALA

REF: QUITO 1650 (NOTAL)

1. SUMMARY: DEPUTY ASSISTANT SECRETARY RICHARD G ARELLANO
CALLED ON GOE FOREIGN MINISTER JOSE AYALA ON MARCH 15,
ACCOMPANIED BY THE CHARGE AND E/C COUNSELOR. ARELLANO
OPENED BY SAYING THAT HE HAD COME TO LISTEN TO THE
PREOCCUPATIONS OF FONMIN AYALA IN ORDER TO UNDERSTAND AND
CONVEY SAME TO DEPARTMENT. AYALA PROVIDED A TOUR D'HORIZON.
SOME MAIN POINTS:
--WAR BETWEEN ANDEAN COUNTRIES IS UNTHINKABLE, AND YET IS
A REAL POSSIBILITY.
--THE THE GOE IS EXTREMELY WORRIED OVER PERU'S CURRENT INTERNAL
ECONOMIC AND POLITICAL DIFFICULTIES, BECAUSE THE GOE
BELIEVES THAT A BANKRUPT AND UNSTABLE PERU POSES A
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GREATER THREAT TO PEACE THAN WOULD A PROSPERING AND
STABLE PERU.
--THE GOE FEELS GREATLY DECEIVED BY THE RECENT GOP TURN-
ABOUT REGARDING THE BORDER PROBLEM, AND STRONGLY RESENTS
THE GOP'S ACTIONS IN MAKING THE TURNABOUT PUBLIC AND
CATEGORICAL; NEVERTHELESS, THE GOE IS HOPEFUL THAT, BY
EXERCISING RESTRAINT AND PATIENCE, IT CAN BRING THE

PERUVIANS BACK INTO MEANINGFUL DISCUSSIONS ON THIS TOPIC.

--THE US, VENEZUELA AND COLOMBIA CAN PLAY A USEFUL CATALYTIC ROLE, MERELY BY MAKING APPROPRIATE STATEMENTS AT APPROPRIATE TIMES.

--AYALA WILL BE MAKING SPECIFIC PROPOSALS REGARDING DISARMAMENT AT THE US SPECIAL SESSION ON DISARMAMENT AND WOULD LIKE TO DISCUSS THEM WITH THE USG IN ADVANCE.

--THE US INITIATIVES REGARDING HUMAN RIGHTS CONSTITUTE A HISTORIC MILESTONE, AND, AFTER A "QUIZOTIC" START, ARE GAINING RESPECT IN ECUADOR AND ELSEWHERE IN LATIN AMERICA.

--THE ECUADOREAN ECONOMY IS IN GOOD SHAPE, THE MAIN SERIOUS PROBLEMS BEING THE LACK OF EXPLORATION FOR ADDITIONAL OIL RESERVES AND THE NEED TO RAISE DOMESTIC FUELS PRICES IN THE FACE OF VEHEMENT OPPOSITION.

--THE GOE FINDS IT DIFFICULT TO RESPOND FAVORABLY TO THE USG INSISTENCE THAT LDC'S MAKE AT LEAST TOKEN CONCESSIONS IN THE MTN (BUT MAY YET DO SO, AYALA INDICATED). END SUMMARY.

2. BORDER PROBLEMS WITH PERU

AYALA DECLARED HE FELT GREATLY DECEIVED BY PERUVIAN FOREIGN MINISTER DE LA PUENTE. HE SAID HE COULD WELL UNDERSTAND THAT CONTINGENCIES IN PERU WOULD REQUIRE SECRET

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COOLING OFF THE DISCUSSIONS WITH ECUADOR, BUT HE COULD NOT UNDERSTAND WHY DE LA PUENTE, IN CHANGING HIS POSITION FROM THAT PUT FORTH IN A LONG SERIES OF PRIVATE TALKS, DID SO PUBLICLY AND SO CATEGORICALLY. HE SAID THAT EVEN IF PERUVIAN INTERNAL FACTORS BROUGHT ABOUT A CHANGE IN THE GOP POSITION ON THE TALKS, THERE WAS NO NEED TO HAVE MOVED TO PUBLIC DISPUTE WITH ECUADOR ON THE MATTER.

3. AYALA SAID THE GOE DESIRES TO RETURN TO A CONSTRUCTIVE DIALOGUE WITH PERU AND IS WORKING TOWARD THIS. THE GOE IS EXERCISING GREAT RESTRAINT, HE CONTINUED, MAKING NO PUBLIC STATEMENTS; NOT EVEN REGARDING DE LA PUENTE'S MOST RECENT PUBLIC DECLARATION ON THE EVE OF HIS DEPARTURE FOR GENEVA THAT PERU COULD ONLY HAVE FRIENDLY RELATIONS WITH ECUADOR ON THE BASIS OF THE GOP COMMUNIQUE ISSUED FEBRUARY 11, WHICH AYALA SAID WAS AIMED AT CLOSING DEFINITELY THE RIO PROTOCOL LINE ALONG THE CORDILLERA DEL CONDOR (THUS DENYING ECUADOR ACCESS TO THE AMAZON, WHICH OF COURSE IS UNACCEPTABLE TO ECUADOR). AYALA SAID HE IS CAUTIOUSLY OPTIMISTIC THAT THROUGH THE GOE'S EXERCISE OF RESTRAINT AND PATIENCE IN THE FACE OF THE STRIDENT PERUVIAN DECLARATIONS, THE TWO COUNTRIES

WOULD EVENTUALLY GET BACK TO A MEANINGFUL DIALOGUE.

4. AYALA SAID HE BELIEVES THE ROLES TAKEN BY PRESIDENTS CARTER, PEREZ, AND LOPEZ MICHELSEN IN ENCOURAGING ECUADOR AND PERU TOWARD A SATISFACTORY RESOLUTION OF THE FRONTIER PROBLEM WERE ALL EXTREMELY HELPFUL. HE EXPRESSED HOPE THAT PRESIDENT CARTER WOULD CONTINUE QUIETLY TO TAKE THIS LINE ON APPROPRIATE OCCASIONS. HE ALSO THOUGHT THAT PEREZ COULD AND WOULD BE MORE OUTSPOKEN ON THE SUBJECT THAN THE US PRESIDENT.

5. ANDEAN WAR THREAT

AYALA STRESSED THAT ALTHOUGH THE THOUGHT OF WAR IS
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ABSURD, THERE IS A REAL POSSIBILITY OF WAR BETWEEN PERU AND CHILE AND/OR ECUADOR. HE SAID THAT SOME MILITARY PERSONNEL IN THESE COUNTRIES, AND ALSO IN BOLIVIA, ARE CONVINCED THAT WAR WILL INDEED OCCUR, PROBABLY IN CONNECTION WITH THE HUNDREDTH ANNIVERSARY OF THE WAR OF THE PACIFIC. AYALA SAID HE AND THE ENTIRE GOE ARE CONVINCED THAT SUCH A WAR WOULD GAIN NOTHING FOR ANY OF THE COMBATANTS, AND WOULD BE A DISASTER FOR ALL. YET, HE REPEATED, IT IS A REAL POSSIBILITY.

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6. PERUVIAN INTERNAL SITUATION

AYALA SAID THE PERUVIAN INTERNAL SITUATION IS EXTREMELY WORRISOME, AND IT IS DIFFICULT TO SEE HOW IMPROVEMENTS MIGHT BE EFFECTED. HE DEPICTED MORALES BERMUDEZ AS BEING CAUGHT BETWEEN LEFTIST AND RIGHTIST EXTREMES, UNABLE TO TAKE EFFECTIVE ACTION WITHOUT AROUSING THE STRONG OPPOSITION OF ONE OR THE OTHER. AYALA SAID THAT ECUADOR TAKES NO SATISFACTION IN PERU'S DIFFICULTIES BECAUSE A BANKRUPT PERU COULD BE MORE PRONE TO AGGRESSION AGAINST ECUADOR. THE GOE WOULD PREFER THE RISKS ARISING FROM DEALING WITH AN ECONOMICALLY AND POLITICALLY SECURE PERU TO THE RISKS OF DEALING WITH A DESTITUTE AND DESPERATE PERU. THE CHARGE COMMENTED THAT SOME ECUADOREANS, ESPECIALLY MILITARY OFFICERS, HAD EXPRESSED CONSTERNATION TO HIM OVER ACTIONS TAKEN BY THE US (PARTICULARLY PRIVATE BANKS) TO ASSIST PERU WITH ITS ECONOMIC CRISIS, PARTICULARLY IN LIGHT OF PERU'S CLOSE RELATIONS WITH THE USSR IN ITS ARMS BUILD-UP. AYALA
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SAID THAT WAS NOT AT ALL THE GOE VIEW, AND THAT ANY BILATERAL OR INTERNATIONAL ACTIONS THAT WOULD HELP RESTORE PROSPERITY AND STABILITY IN PERU WOULD BE WELCOMED BY THE GOE. HE INDICATED HE DOES NOT VIEW THE CURRENT SOVIET ROLE IN PERU AS A MAJOR FACTOR IN GOP DECISION MAKING; HOWEVER, HE SAID THAT IF ONE UNDERSTANDS THE MARXIST VIEW OF THE WORLD AND OF HISTORY, ONE MUST BELIEVE THAT THE SOVIETS CONSIDER LATIN AMERICA THE CHOICEST POSSIBLE REGION FOR SOVIET CULTIVATION IN PREPARATION FOR MORE AGGRESSIVE SOVIET ACTIVITIES AS SOON AS, AND TO THE EXTENT THAT, CIRCUMSTANCES ARE MORE ENCOURAGING TO THE SOVIETS. HE VENTURED THAT SOVIET ACTIVITIES IN AFRICA ARE A PREVIEW OF THEIR INTENTIONS IN LATIN AMERICA WHEN THE TIME IS RIPE.
(COMMENT: AYALA HAS NEVER BEFORE SEEMED SO PESSIMISTIC ABOUT THE POSSIBILITIES OF WAR. ALSO, THIS WAS THE FIRST TIME THAT HE HAD LINKED SOVIET STRATEGIES AND ACTIVITIES IN AFRICA WITH THE SOUTH AMERICAN SITUATION. THIS ELEMENT REFLECTS A MORE DEEP-SEATED AND SERIOUS CONCERN BY THE GOE THAN WE HAD PREVIOUSLY SUSPECTED.)

7. THE ECUADOREAN ECONOMY

AYALA EXPRESSED CONCERN OVER THE HEAVY RATE OF GOE

OFFICIAL BORROWING DURING THE PAST YEAR, BUT SAID THERE APPEARS TO BE AWARENESS WITHIN THE GOE THAT THEY HAVE GONE ABOUT AS FAR AS THEY SHOULD GO IN THIS RESPECT. ON THE WHOLE, HE SAID, THE ECONOMY IS IN GOOD SHAPE. THE MOST WORRISOME PROBLEM IS THE LACK OR EXPLORATION FOR ADDITIONAL OIL RESERVES; THE EXTREMELY RAPID GROWTH OF DOMESTIC CONSUMPTION COULD LEAD, WITHIN PERHAPS THREE YEARS OR SO, TO A CESSATION OF OIL EXPORTS. A RELATED PROBLEM, HE CONTINUED, IS THE NECESSITY OF RAISING
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DOMESTIC PRICES OF PETROLEUM PRODUCTS IN THE FACE OF THE VEHEMENT OPPOSITION OF TRANSPORT WORKERS AND LEFTIST ELEMENTS. HE NOTED THAT THE TRANSPORT WORKERS IN THE PAST HAD TAKEN TO THE STREETS TO OPPOSE SUCH AN INCREASE, ON ONE OCCASION HAD EVEN TOPPLED THE GOVERNMENT THAT TRIED TO DO IT, AND HE ADDED THAT THEY ARE STILL A POTENT FORCE. ATTEMPTS TO ASSUAGE THEM BY OFFERING THEM REBATES OR EXEMPTION FROM THE PRICE INCREASE ARE BEING OPPOSED BY MOST TRANSPORT WORKERS, HE SAID, ON THE GROUNDS THAT THIS WOULD PUT THEM INTO AN UNCOMFORTABLE ELITIST POSITION--THEY WOULD BE VIEWED BY OTHER WORKING-CLASS ELEMENTS AS HAVING BEEN BOUGHT OFF BY THE GOVERNMENT. CAMILO MENA, THE MARXIST FORMER RECTOR OF THE CENTRAL UNIVERSITY AND A PRESIDENTIAL CANDIDATE OF A LEFTIST FACTION, IS TRYING TO CAPITALIZE ON THE ISSUE, AND IS FINDING IT EASY TO STIR UP THE PUBLIC WITH FALSE DATA AND SPURIOUS ARGUMENTS. ARELLANO COMMENTED THAT IT SEEMED TO HIM THE CURRENT GOVERNMENT WAS IN A GOOD POSITION TO TAKE THE REQUIRED ACTION, AND THAT IF IT DID NOT, THE ENSUING CIVILIAN GOVERNMENT WOULD SURELY FIND IT FAR MORE DIFFICULT TO DO SO. AYALA AGREED, BUT SAID THE CURRENT REGIME HAS NOT YET MADE A DEFINITIVE DECISION ON THIS SUBJECT.

8. DISARMAMENT CONFERENCE

AYALA REMARKED HE WOULD BE GOING TO THE UN SPECIAL SESSION ON DISARMAMENT AND PLANNED TO MAKE PROPOSALS REGARDING DISARMAMENT. HE SAID THAT AT THE LAST UN SESSION HE HAD MADE SOME SUGGESTIONS THAT HAD GAINED THE INTEREST OF A NUMBER OF COUNTRIES, BOTH WITHIN AND OUTSIDE LATIN AMERICA. HE SAID THE SOVIET AMBASSADOR HAD SHOWN INTEREST IN THE SUGGESTIONS, AND HAD VISITED HIM TO DISCUSS THEM FURTHER.

9. AYALA PRAISED THE RECENT ARMS LIMITATION PROPOSAL OF SECRET

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FRENCH PRESIDENT GAISCARD D'ESTAING. HE CHARACTERIZED IT AS A BIT IDEALISTIC, BUT WITH MUCH TO RECOMMEND IT, AND HE URGED THAT THE USG GIVE IT CAREFUL CONSIDERATION.

10. AYALA SAID HE WOULD LIKE TO DISCUSS WITH THE USG THE PROPOSALS HE INTENDS TO PUT FORTH AT THE UN PRIOR TO HIS PRESENTATION THERE. (COMMENT: WE WOULD APPRECIATE THE DEPARTMENT'S VIEWS ON HOW TO RESPOND TO THIS OFFER. IT MAY GIVE US AN OPPORTUNITY TO WORK INTO AYALA'S PRESENTATION SOME POINTS THAT WOULD SERVE USG PURPOSES.)

11. HUMAN RIGHTS

AYALA WARMLY PRAISED PRESIDENT CARTER'S HUMAN RIGHTS INITIATIVES, AND SAID THEY WILL GO DOWN IN HISTORY AS MARKING A MILESTONE IN THE COURSE OF INTERNATIONAL RELATIONS. HE ADDED THAT THE INITIATIVES WERE INITIALLY VIEWED IN ECUADOR AND ELSEWHERE AS QUIXOTIC, BUT THAT NOW THEY HAVE COME TO BE GENERALLY RESPECTED. HE SAID ONE OF THE MOST IMPORTANT RESULTS TO DATE HAS BEEN THAT THE INITIATIVES HAVE PROMPTED ALL CLASSES OF LATIN AMERICANS TO BECOME AWARE THAT HUMAN RIGHTS ARE REALITIES, AND TO RE-THINK THEIR TRADITIONAL ATTITUDES TOWARDS THEM. ARELLANO STRESSED THAT THE USG HUMAN

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RIGHTS POLICY HAD THREE TIERS AND THAT THE ECONOMIC AND SOCIAL PORTIONS WOULD IN THE LONGER-TERM BE HIGHLY SIGNIFICANT TO THE MAJORITY IN LATIN AMERICA (COMMENT: AYALA HAD BEEN SKEPTICAL AND SOMEWHAT CRITICAL OF US HUMAN RIGHTS INITIATIVES AT THE BEGINNING OF THE CARTER ADMINISTRATION. HIS REMARKS HERE DEMONSTRATE THE DISTANCE THAT HE HAS TRAVELLED, AND MAY BE INDICATIVE OF A MORE GENERAL ACCEPTANCE OF US POLICIES IN THIS AREA AMONG ALL BUT HARD-LINERS.)

12. MULTILATERAL TRADE NEGOTIATIONS

ARELLANO EXPRESSED HOPE THAT THE GOE WOULD FIND IT POSSIBLE TO RESPOND FAVORABLY TO THE USG OFFERS AT THE MTN, AND TO MAKE SOME CONCESSIONS TOWARDS TRADE LIBERALIZATION, HOWEVER MODEST. AYALA REFERRED TO A RECENT AIDE-MEMOIRE FROM THE EMBASSY ON THIS SUBJECT, AND SAID THAT HE FRANKLY FELT THIS APPEAL WAS SOMEWHAT DISINGENUOUS. THE USG HAS ONLY TO TAKE A HARD LOOK
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AT THE NEEDS OF THE LDC'S, HE SAID, TO RECOGNIZE THE NEED FOR A NEW INTERNATIONAL ECONOMIC ORDER; TO ASK THAT THE POOR COUNTRIES MAKE TOKEN CONCESSIONS TO THE RICH, ON THE GROUNDS THAT THE US CONGRESS HAS DEEMED IT NECESSARY FOR THEM TO DO SO, IS SOMEWHAT "EGOTISTICAL", HE ASSERTED. ARELLANO RESPONDED THAT THERE IS POVERTY IN THE US, TOO, AND THAT THERE IS A WIDE-SPREAD CONVICTION AMONG THE PEOPLE OF THE US THAT THEY SHOULD BE TENDING TO THEIR OWN SOCIO-ECONOMIC PROBLEMS RATHER THAN TAXING THEMSELVES HEAVILY, AS THEY ARE, TO SOLVE OTHER COUNTRIES' PROBLEMS; THIS ATTITUDE CAN ONLY BE DEALT WITH, ARELLANO CONTINUED, THROUGH A DEMONSTRATION BY THE LDC'S THAT THEY ARE DOING THE BEST THEY CAN TO FOSTER MUTUAL INTERNATIONAL PROSPERITY VIA VIRTUALLY THE ONLY MEANS AT THEIR DISPOSAL, TRADE LIBERALIZATION. AYALA SAID HE UNDERSTOOD AND ACCEPTED THAT ARGUMENT, BUT HE OFFERED NO EXPLICIT ASSURANCES THAT THE GOE WOULD COME UP WITH CONCESSIONAL OFFERS IN THE MTN.

13. NARCOTICS

ARELLANO MENTIONED THAT THE PRINCIPAL PURPOSE OF HIS AND MS FALCO'S VISIT TO ECUADOR WAS TO DISCUSS THE INTERNATIONAL DRUG-TRAFFICKING PROBLEM, BUT POINTED OUT THAT DISCUSSIONS WERE BEING HELD WITH THE APPROPRIATE GOE

AUTHORITIES, AND SAID HE WOULD NOT BURDEN AYALA WITH
THIS MATTER. AYALA SAID HE RECOGNIZES THE IMPORTANCE OF
THE PROBLEM, AND EXPRESSED HOPE THAT ARELLANO WOULD FIND
HIS VISIT HERE WORTHWHILE IN THAT REGARD.
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